BEFORE THE CONSUMER GRIEVANCES REDRESSAL FORUM

(*Under the Electricity Act, 2003*) PUDUCHERRY

PRESENT:

THIRU T. GOPALAKRISHNAN, B.E., CHAIRMAN

THIRU A.S. JITENDRA RAO, B. Tech., M.B.A., LICENSEE MEMBER

THIRU R. KRISHNAMURTHY, B.Com., LLB., PGDFL., JERC NOMINATED MEMBER

TUESDAY, THE 10TH DAY OF OCTOBER 2023

CONSUMER CASE No.116/2023

M/s Firdaus Hawiyya,
Represented by A. Ameena,
Managing Director,
R.S.No.125/2, Pondy –Villianur Main Road,
Aranganur, Bahour Commune,
Puducherry.

Complainant

Vs.

- 1) The Executive Engineer, MRT & MMC, Electricity Department, Puducherry
- 2) The Executive Engineer, Rural-South O&M, Electricity Department, Puducherry
- 3) The Assistant Engineer –Bahour Electricity Department, Puducherry.
- 4) The Senior Accounts Officer- HT, Electricity Department, Puducherry.

Respondents

This case in C.C. No.116/2023 came up before this Forum for final hearing on 24/08/2023. After hearing both sides and having stood over till this date for consideration this Forum has delivered the following:

The case of the Complainant is as follows:

1. A Complaint was received from Tmt. A. Ameena, Managing Director representing M/s Firdaus Hawiyya Industries on 19/07/2023. In the complaint, the Complainant had stated that She is a women entrepreneur and she had filed two complaints against the Department for violation of rules and procedures in revision of current consumption bills. The Complainant has stated that one number of HT industrial service for a CMD of 480 KVA in the name of M/s Firdaus Hawiyya Industries, with a total connected load of 398.8 KW including lighting was approved by the Superintending Engineer vide Memorandum dated 02/11/2012 had been energized on 06/11/2012 at 17 hours under the Tariff HT-1(a) category subject to the following conditions: The connected load should not exceed 398.38 KW including lighting load. The details of metering cubicle and Trivector Meter are furnished below:

| Details of Metering Cubicle | | Details of Trivector Meter L&T | |
|------------------------------|----------------------|--------------------------------|-----------------|
| Make | : ASCOTT Electricals | Make | :L & T |
| Serial No | :223944 | Serial No | :12037040 |
| P.T. Ratio | :22000/110V | Capacity | :3 x 63.5V,-/5A |
| CT Ratio available:20-105/5A | | Class | :0.5s |
| CG Ratio adopted: 20/5 | | Mf | :800 |
| Class | : CT:0.5s & P.T:0.5 | | |

The Complainant further stated that she had submitted application for HT service on 02/06/2010; but the Department has taken 28 months for effecting power supply i.e., on 06/11/2012 only. Hence, they were constrained to start production belatedly. The first current consumption bill was raised in 14/12/2012 vide Bill No.4087 for November 2012 for Rs.1,19,974/- with consumption 17,135KWH units. Second bill was raised in 10/01/2023 vide bill No.4561 for December 2012 for Rs.2,73,232/- mentioning escalated consumption of 59,552 kwh. The third bill was raised on 12/02/2013 vide bill No.5037 for January 2013 for Rs.5,01,173/- mentioned escalated consumption of Rs.1,122,480 kwh units. The Complainant has reported the exorbitant demand raised by the Department; but no action was taken. Since her representation was kept in abeyance and thereby causing heavy financial stroke which leads to closure of the factory. It was ascertained that in case of

defective meter reading pertaining to an HT industry of Thattanchavady Industrial Estate, the Hon'ble High Court of Judicature at Madras has issued directions to the Superintending Engineer to cause action against the concerned officials responsible for erroneous billing and demand charges. The Complainant further stated that the intimation letter dated 18/10/2022 issued by the Senior Accounts Officer demanding arrears of current consumption charges including BPSC, Minimum charges and sales tax Rs.67,89,733/- is not issued in accordance with the JERC Supply Code and violation of tariff conditions on the following grounds:

- i. The inaction of the Department for not attending the objections raised in the year 2013 towards defective meter without replacement or paralleling of healthy meter as per the terms and conditions of HT agreement has lead to closure of the industry within 3 months.
- ii. The exorbitant bills without considering actual consumption has caused mental agony
- iii. The HT agreement executed by the Department and the HT consumer was not handed over to the consumer
- iv. The HT agreement was not renewed by the Department as on date.
- v. The escalated meter reading within 3 months was not considered by the concerned officials of the Department.
- vi. The letter addressed to the Superintending Engineer dated 15/10/2015 was totally ignored by the Department.
- vii. The Senior Accounts Officer suo motto issued letter of intimation without considering the representation dated 10/06/2020.
- viii. On 31/10/2022 She had given a letter to the Department; but no reply was given.

The Complainant therefore prayed this Forum to issue necessary directions to the Respondents to revise the current consumption charges, cancel the BPSC /

Minimum charges and refund the Security Deposit and award compensation for insufficiency and suppression of records. Hence, the Complaint.

- 2. The complaint was registered as C.C. No.116/2023 on 26/07/2023 and copy of the complaint was sent to the Executive Engineer, Rural (South) and others to furnish reply by 07/08/2023. Reply from the Respondents was received on 18/08/2023 and copies of the same were communicated to the Complainant. The case was posted for hearing on 24/08/2023.
- 3. In the Affidavit dated 01/08/2023, the Executive Engineer, MRT/MMC cum Respondent No.1 had stated that, Tmt. Ameena has filed a complaint related to the excess consumption recorded in HT service during the months January 2013 and February 2013 due to meter defect in HT service M/s Firdaus Hawiyaa Industries bearing consumer code 497 at RS No.125/2 Pondy Villianur Main Road, Aranganur, Bahour, Puducherry. As per the consumer request the HT industry was inspected by HTM wing on 27.02.2013 in the presence of the Complainant. The above HT service was effected on 06/11/2012 vide approval dated 02/11/2012 for a CMD of 480 KVA with a total connected load of 398.38KW including lighting load. The details of meter and metering cubicle fixed at the time of energization are as follows:

| Meter Details | | | CT-PT Cubicle | |
|---------------|-----------------|---------------|-----------------------------|--|
| Make | :L & T | Make | : ASCOTT Electricals | |
| Serial No | :12037040 | Serial No | :223944 | |
| Capacity | :3 x 63.5V,-/5A | P.T. Ratio | :22000/110V | |
| Class | :0.5s | CT Ratio avai | CT Ratio available:20-10/5A | |
| Mf | :800 | CG Ratio ado | CG Ratio adopted: 20/5A | |
| | | Burden | : PT:0VA; CT:15VA | |
| | | Class | : PT:0.5; CT:0.5s | |

During the inspection the recording performance of the static Trivector meter was checked with sub-standard reference meter (Accucheck) and the percentage of error were found within the limits. The percentage of error values are as follows:

| | KWH | KVAH | KVARH Lag |
|------------------|--------|--------|-----------|
| Percentage error | +0.34% | +0.15% | -0.21% |

In this regard, inspection report has been sent to the Assistant Engineer Bahour SS vide letter dated 11/03/2013. Copies of inspection report signed by the Complainant

are enclosed by the Respondent. From the above test values it can be found tht the meter is recording all energies properly. The data downloaded and analysed in the presence of the consumer and the details of load pattern taken by them for every 30 minutes had been also shown to the Complainant on the same day (28/02/2013) at the site itself. The downloaded load survey energy report from 21/12/2012 to 27/02/2013 are enclosed by the Respondents. From the downloaded data it can be observed that the above industry had availed load almost for 24 hours / day. The percentage of load availed during January and February 2013 are as follows:

| Month & Year | Period of load | Period of load not | No. of shifts load |
|---------------|-----------------------|-----------------------|--------------------|
| | availed in percentage | availed in percentage | availed. |
| January 2013 | 82% | 18% | 3 shifts |
| February 2013 | 79% | 21% | 3 shifts |

The Respondent enclosed copy of downloaded Daily Demand minimum and maximum report and Daily consumption minimum and maximum report from 21/12/2012 to 27/02/2013. From the above report it can be found that the meter is working satisfactorily during the dispute period. From the above downloaded data, the maximum consumption reached on 26/01/2013 was 5580.64 units. The full load current to this HT service with 480 KVA demand is 12.48Amps in primary and 3.12 Amps in the secondary. The consumer had availed 2.018Amps load on 26/01/2013. The maximum KVA demand reached from 21/12/2012 to 27/12/2013 are as follows:

| S.No. | Month | MD reached | Date of MD | MF | Resultant MD |
|-------|---------------|------------|------------|-----|--------------|
| | | | reach | | |
| 1 | December 2012 | 0.3736 | 27/12/2012 | 800 | 298.88 KVA |
| 2. | January 2013 | 0.3762 | 01/01/2013 | 800 | 300.96 KVA |
| 3. | February 2013 | 0.3828 | 06/02/2013 | 800 | 306.24 KVA |

The Complainant in his letter stated that the energy consumption of the HT service in November 2012 was 17,135 units. It is actually recorded consumption in the industry. The energy consumption for December 2012 was 59,552 units. The energy consumption is not escalated and it is the actual consumption for December 2012. The energy consumption for January 2013 was 11,22,480 units and it is the actual consumption recorded by the static energy meter. Therefore, it is not exorbitant

/escalated consumption and not 12 times of the actual consumption. The consumer request letter dated 21/02/2013 was received on 26/02/2013. The industry was inspected on 28/02/2013. The recording performance of the static Trivector meter was checked with sub-standard reference meter in the presence of O&M officials and the proprietor. The errors are found within the permissible limit. The data downloaded in the presence of the Complainant and the details of load pattern taken by them for every 30 minutes have been shown to the consumer. Therefore, the HTM sub-division has taken bonafide action on receipt of the Complaint.

4. In the Affidavit dated 17/08/2023, the Executive Engineer Rural(South)/ Respondent No.2 for himself and for Respondent No.3 had stated that Tmt. Ameena has applied for power feasibility certificate standing in the name of M/s Firdaus Hawiyaa Industries for a demand of 480 KVA at R.S. No.125/2 Bahour, Puducherry. After getting power feasibility, she had applied for new HT service on 06/05/2010; approved vide Order dated 10/06/2011 and the HT service was effected on 06/11/2011 at 17-00hours. Based on the above, current consumption bill was issued as per reading recorded in Trivector meter. Two months later the consumer has given a complaint letter on 21/02/2013 stating that the energy meter is working erratically. On request of the Assistant Engineer, Bahour, the HTM team has inspected on 28/02/2013 in the presence of the Complainant. It is found that the Trivector meter is working in satisfactory condition and the same was informed to the consumer. The HTM section has recommended to revise the bill since the CMD as mentioned in the CC bill is in the month of January 2013 is 0.3745 instead of 0.3813. The consumer does not pay bills regularly from the date of effecting the service. Either, several times the Senior Accounts Officer-HT has issued disconnection notice, the consumer has paid a meagre amount or highly request for re-connection, on consideration of request the service was re-connected. The Financial Controller has addressed a letter to the Executive Engineer-IX on

14/11/2014, a disconnection notice was issued to the industry for defaulting the current consumption charge amount of Rs.3,66,211/- and old arrears amount of Rs.41,50,085/- based on the disconnection notice the HT service was disconnected on 25/11/2014 and report sent to the Division-IX and Senior Accounts Officer-HT for taking further process. During disconnection, the Trivector meter reading was recorded as KWH:0001281.65 KVAH:001572.60, RKVAH: 000863.53, MD 0.4068. In previous records, it is known that the firm had been run in full swing, and the consumer does not pay the bills in fully, paid only a meagre amount, hence it has the total arrear amount of Rs.45,16,296/-

In the Affidavit dated 09/08/2023, the Senior Accounts Officer-HT / 5. Respondent No.4 has stated that M/s Firdaus Hawiyaa Industries, Puducherry consumer code No.497 is a HT consumer. The power feasibility certificate with the proposed load of 480 KVA was issued by the Superintending Engineer vide Order dated29/06/2010, based on the application dated 02/06/2010. The Complainant applied for new HT service connection vide receipt No.4469 dated 19/01/2011 and registered on 19/01/2011. The estimation for extension of service connection was sanctioned vide Order dated 10/06/2011. The Complainant had paid the Security Deposit, Meter Security Deposit and Additional Security Deposit for the HT service Further the Complainant has submitted the contractor completion report on 20/09/2023 along with CEA approval and enengized on 06/11/2012 vide The consumer had remitted Rs.7,16,000/- towards Order dated 02/11/2012. Security Deposit, Rs.15,000/- towards Meter Security Deposit in the form of Fixed Deposit Receipt. The agreement submitted by the firm bearing code No.497 in November 2012 for a period of 2 years from 06/11/2012 to 05/11/2014. The agreement shall be read and construed in all respects in conformity with the provisions of Electricity Act 2003 and Electricity Rules 1956 and Terms and Conditions issued by the Government of Puducherry vide G.O.Ms No.28 dated

19/04/1993 and Tariff Orders issued by the JERC from time to time. The HT section raised bill as per the provisions of JERC and as per actual recorded consumption. The SAO(HT) has addressed a letter dated 18/10/2022 intimating the consumer that net dues payable by the consumer upto May 2015 is Rs.67,89,733/-As per clause 15(a) of the Agreement, the HT Agreement shall continue in force till it is terminated by the Consumer. The consumer vide letter dated 13/07/2022 has requested for permanent disconnection of HT service connection. Accordingly a credit estimate has been prepared by the Executive Engineer-Rural(South) towards cancellation of HT service connection for further necessary action. As per the JERC Regulation, the SAO(HT) has addressed a letter intimating the consumer vide letter dated 18/10/2022 indicating the net dues upto May 2015 is Rs.67,89,733/- and requested the consumer to clear the dues within 15 days to terminate the agreement and cancel the HT service connection failing which the security deposit would be forfeited and adjusted against the dues and the balance amount will be referred to Revenue Recovery Act 1970. The Complainant had already filed a writ petition No.14641 of 2015 before the Hon'ble Hight Court of Madras, and prayed "to issue a writ of certiorarified Mandamus" or any other appropriate Writ or Order or Direction in the nature of Writ calling for records pertaining to the proceedings in bill 374/2015-16 dated 13/04/2015 and quash the same and direct the Respondents to restore the power supply of the Complainant-industry at Bahour, Puducherry which was disconnected on November 2014 due to non-payment of current consumption and other charges. The contracted maximum demand is not fixed by the Licencee on the other hand it is only based on the requirement of the Industry. As per the JERC Supply Code Regulations 2010 and the agreement entered at the time of power supply, the industry is liable to pay a minimum of 75% of the contracted Maximum Demand. As per the JERC Tariff Order for 2015-16, the monthly average power factor of a consumer shall not be below 90% (0.9 lagging) where, the power factor falls below 90% such consumer shall pay a surcharge in additional to normal tariff @1%

on billed demand and energy charges for each fall of 0.01 in power factor upto 0.7 lagging. Therefore, the low power factor penalty had been levied on the Complainant for not maintaining the power factor. The Petitioner gave a letter on 21/03/2013 regarding doubtfulness of the energy meter, based on the request of the Complainant, HT Metering section inspected and checked the meter performance in the presence of the Complainant and the consumption recorded based on the loads taken by the firm. The Complainant also agreed the goodness of the energy meter. However, there is no doubt about the performance of the Trivectormeter. The JERC in its Tariff Order for 2014-15 had made a provision for Fuel and Power purchase cost adjustment charges for all the consumers except agriculture and one hut one bulb. Therefore, as per the above provision the FPPCA was charged to the Complainant which is legal. The arrear dues of the industry have been arrived during the cancellation process including BPSC applicable for the payment by the Complainant industry. amount claimed towards the use of electricity power is not denied by the Complainant. During the year 2022 the Complainant was seeking permission to withdraw the Writ Petition No.14641 of 2015 and the same was dismissed by the Hon'ble High Court of Madras as withdrawn with liberty to the Petitioner to approach CGRF with an endorsement to that effect dated 25/04/2022. Right from beginning the Complainant was not regular in remittance of current consumption charges. The Respondent No.4 submitted the details of bill generated and the amount paid / due by the Complainant which shows that an amount of Rs. 67,89,733/- is due to be payable by the Complainant upto May 2015. As per the bilateral agreement the Complainant has agreed to pay the Minimum Demand Charges as stipulated in the Tariff Order in force from time to time on due date. Based on the outcome of the consumer case No.116/2023 at CGRF, the fact will be intimated to the District Collector accordingly.

- 6. Hearing was held on 24/08/2023. Both the Complainant and the Respondents were present. During the hearing the Complainant reiterated the testing of meter by CPRI as she is not satisfied with the testing by the Department. The Respondents are directed to take necessary further action for releasing the meter to send to CPRI for testing. The meter was released in the presence of the Complainant who has also signed. The Department is in touch with the CPRI for getting invoice for testing and inform this Forum to pass final orders.
- 7. In the Interim Order dated 15/09/2023 the Respondents were directed to file additional Affidavit along with the CPRI test Report for issue of final Orders. The Executive Engineer MRT & MMC / Respondent No.1 has furnished additional Affidavit on 25/09/2023 and the same was communicated to the Complainant.
- 8. During the hearing held on 24/08/2023 the Senior Accounts Officer-HT Billing / Respondent No.4 was also directed to file additional Affidavit along with a copy of HT Agreement and rechecking the working sheet. As directed by this Forum, the Respondent No.4 has filed additional Affidavit on 20/09/2023 along with the copy of Agreement.
- 9. Meanwhile, the Complainant has filed a rejoinder dated 29/09/2023 wherein She has given the machinery details installed and erected in the industry. After receipt of power on 06/11/2022 the unit was started running and one of the machine Pulveriser was broken and 2 months time taken to get new spares. From the beginning to the end of the unit run single shift only. The Complainant also furnished the details of the electricity charges from 23/01/2013 to 27/09/2014 amounting to Rs.30,07,073/- and prayed this Forum to discount all the charges.
- 10. In the additional Affidavit dated 22/09/2023 the Executive Engineer, MRT & MMC / Respondent No.1 has stated that preliminary inspection was carried out on 25/08/2023 around 12.00 Noon along with the Assistant Engineer/HTM, Assistant

Engineer, Bahour and the Consumer. During the inspection it was found that the above HT service connection is under disconnected condition. The metering chamber is in open condition without its front door and the meter was exposed to various atmospheric conditions. Further the body cover of the CT-PT was found in the ground without its CT&PT coils and its top cover. On enquiry, it is learnt that theft has been occurred and the consumer has lodged a complaint in the police station. As instructed by the Forum, one letter dated 25/08/2023 was issued to offer her consent to test the HT static Tri-vector meter through NABL accredited Testing lab at her own cost and to mention the testing agency opted by her. In response to the above, the consumer has given her consent to test at CPRI Bangalore at their own expenses. On receipt of the consent letter, HT yard of the above service connection was inspected on 29/08/2023 around 11-30 hours along with the Assistant Engineer, HTM / Bahour, Junior Engineer, HTM / Bahour and the consumer. Seals provided at the meter cover, meter terminal cover, TTP chamber were found intact. Meter particulars are furnished below:

| Meter Details | | |
|---------------|-----------------|--|
| Make | :L & T | |
| Serial No | :12037040 | |
| Capacity | :3 x 63.5V,-/5A | |
| Class | :0.5s | |
| YoM | :2012 | |

In the presence of the Executive Engineer, MRT&MMC, the Assistant Engineer, HTM / Bahour, Junior Engineer, HTM / Bahour and the consumer after disconnecting the terminal wires, above meter was released with seals at meter cover, meter terminal cover from the meter hylam board, packed in a cartoon box and sealed with the signatures of the Executive Engineer, MRT&MMC, the Assistant Engineer, HTM / Bahour, Junior Engineer, HTM / Bahour and the consumer Tmt. A. Ameena and taken to the HTM section for safe custody. Email has been sent to CPRI, Bangalore on 01/09/2023 to test the meter for its accuracy as per IS 14697/1999 and requested to communicate the testing charges to proceed further. The CPRI replied through mail dated 04/09/2023 that they are directed not to take up the meter

testing related with Consumer Redressal Forum issues / complaints / court cases issues. The same was communicated to the Complainant wide letter dated 11/09/2023 and also requested to offer her willingness to conduct mandatory test required to assess the recording performance of various energies as per IS 14697/1999 on the existing HT static trivector meter in her HT service connection at their own cost through any other testing agencies accredited by NABL, listed in the letter. Till date no reply / consent letter has been received from the Complainant for testing of HT meter through any other NABL accredited testing agencies.

11. In the additional Affidavit dated 19/09/2023 the Fourth Respondent / Senior Accounts Officer(HT) had stated that the agreement submitted by the firm M/s Firdaus Hawiyya Industries, Pondicherry is submitted before the Forum for reference. The period of agreement has been mentioned at Clause 15 as minimum period of 5 years from the date of commencement of supply and it shall continue to be in force till it is terminated by the Consumer or the Department and also subject to the provisions of Clause 17 hereof. The Respondent No.4 further stated that right from the beginning; the Complainant was never regular in remittance of the current consumption charges and other charges raised by the Licensee. As the said firm was in default to the tune of Rs.46,71,033/- after following due procedure, the power supply was disconnected on 25/11/2014. The Respondent No.4 submitted the details of break –up of arrear dues of the Complainant amounting to Rs.67,89,733/-. The Respondent No.4 also furnished the break-up of minimum charges for the period from December 2014 to May 2015 amounting to Rs.5,31,196/-. The Firm has an outstanding arrear dues upto the date of disconnection 25/11/2014 and minimum charges on which 6 months period ends on 31/05/2015 amounting to the total of Rs.67,89,733/-. Hence the firm was requested to pay the arrear dues, minimum charges bill and BPSC upto May 2015. The non-remittance of the said arrears by the Complainant Industry which brings revenue loss to the Electricity Department and

brings severe financial impact for pre-purchase of power from the generating stations and to distribute to all the consumers without interruption by the Licensee.

Observation: On perusal of the Affidavit filed by the Respondents, it is observed that the Complainant has preferred M/s CPRI, Bangalore, to carry out the testing. But the said institute has not accepted the request of the Respondent by mentioning that "they are directed not to take up the meter testing related to CGRF / Issues / Complaints / Court case issues. However, we will be happy to receive metre from Electricity Department, Puducherry for acceptance and type testing for single and three phase meters for certification"

Therefore, this Forum feels that the Complainant has also option to choose any other institute on her own willing as listed by the Respondents vide letter dated 25/08/2023, at her own cost for testing the performance.

ORDER

- i. The Complainant is directed to choose one of the NABL accredited institutes for testing the accuracy of meter at her own cost as per the list communicated by the Respondents vide letter dated 25/08/2023 and intimate the same to the Respondents immediately to take further action.
- ii. The Respondents are directed to take immediate action on receipt of the request from the Complainant after collecting necessary charges for testing.
- iii. The Respondents are directed to take appropriate action based on the results of the test and communicate to the Complainant. A compliance report be sent to this Forum for records.
- iv. Thus the Complaint is allowed to the extent indicated.
- v. The Complainant, if aggrieved, by non-redressal of his / her grievance by the Forum or non-implementation of CGRF Order by the Licensee, may make an Appeal in prescribed Annexure-IV to the Electricity Ombudsman, Joint Electricity Regulatory Commission for the state of Goa and Union Territories, 3rd Floor, Plot No. 55-56, Pathkind Lab Building, Service Road, Udyog Vihar, Phase IV, Sector -18 Gurugram,

Haryana-122015; Phone 0124-4684708; email: cgrfpon@gmail.com within 30 days from the date of this Order under intimation to this Forum and the Respondents.

vi. Non-compliance with the directions of Forum by the Licensee shall attract remedial action under Sections 142 and 146, of the Electricity Act 2003.

Dated at Puducherry on this the 10th day of October, 2023

Sd/- Sd/- Sd/-

(R. KRISHNAMURTHY) (A.S. JITENDRA RAO)
JERC NOMINATED MEMBER LICENSEE MEMBER

(T. GOPALAKRISHNAN) CHAIRMAN